their own retirement account. It will cause them to have a vital stake in public policy. People will ask more questions about fiscal responsibility than ever before. People will want to watch carefully decisions made by Government at all levels if they have a vital stake in watching their portfolio grow.

I will also say again, like we said this morning, that people are not going to be allowed to take their own money for their retirement account and take it to Vegas to shoot dice. [Laughter] This is going to be a managed account, similar to the Thrift Savings Plans that we Federal employees have available to us now.

These challenges I've just discussed are important challenges. They are big agenda items, but they should be. I mean, why think little when it comes to making sure America is still the center of excellence in the world? Great economies do not get weak all at once. They're kind of eaten away, you know, year by year, by challenges that people just refuse to meet. Slowly but surely, an economy, a great economy, can be eroded to the point of mediocrity. This Nation must never settle for mediocrity. This Nation must always, always strive for the best and leave behind a better America for our children and our grandchildren.

And so we've got to confront the problems I just talked about, and I want to thank you all for coming to highlight the problems. I assure you that I understand that success in dealing with these problems will require strong cooperation in Washington, that I have a responsibility to reach out to members of both political parties, and I will meet that responsibility. I look forward to working with you all to help make clear that not only are the problems existing but there's reasonable solutions to solve them.

In all we do, we've got to make sure that the American economy is flexible. One of the reasons why we're a great place in the world for people to do business and realize their dreams is because we have a flexible economy. We've got to make sure that we're always a competitive economy, we're willing to accept competition and take competition on. I happen to believe competition makes this a better world rather than a worse world. We've always got to stay on the leading edge

of innovation. There's always got to be a proper role between Government and the economy. The role of Government is not to create wealth. The role of Government is to create an environment in which the entrepreneurial spirit is strong and vibrant.

And as I said this morning, when we meet these challenges, we can say to ourselves and perhaps other generations will eventually say about us, "Well done. You did the job you're supposed to do."

Thank you for helping us do our job. God bless. Thank you all.

NOTE: The President spoke at 1:27 p.m. at the Ronald Reagan Building and International Trade Center. In his remarks, he referred to Kati Haycock, director, Education Trust, Washington, DC; and former U.S. Representative Timothy J. Penny, senior fellow, Hubert H. Humphrey Institute of Public Affairs, University of Minnesota. The Office of the Press Secretary also released a Spanish language transcript of these remarks.

### Remarks on Signing the Intelligence Reform and Terrorism Prevention Act of 2004

December 17, 2004

Good morning. In a few minutes, I will sign into law the most dramatic reform of our Nation's intelligence capabilities since President Harry S. Truman signed the National Security Act of 1947.

Under this new law, our vast intelligence enterprise will become more unified, coordinated, and effective. It will enable us to better do our duty, which is to protect the American people.

I want to thank the Members of Congress who have worked hard on this legislation. I particularly want to thank the leader of the Senate, Bill Frist, Speaker of the House Denny Hastert, and their counterparts in both bodies. I appreciate Senator Susan Collins from Maine and Senator Joe Lieberman from Connecticut for steering this legislation through the United States Senate. I appreciate Congressman Pete Hoekstra and Congresswoman Jane Harman for their leadership on this important issue as well. Welcome.

I want to thank all the Members of Congress who have joined us today for your good work on this legislation. I appreciate the members of my administration who helped, and that would be Director Porter Goss, Director Bob Mueller, Condi Rice, and Fran Townsend. I particularly want to thank the 9/11 Commission, ably led by Tom Kean and Lee Hamilton. I want to thank the Commission members who are here as well.

I pay my respects and offer our gratitude to the family members of the victims of September the 11th. Thank you for working hard on this issue. Thank you for remembering your loved one.

Nearly six decades ago, our Nation and our allies faced a new—the new world of the cold war and the dangers of a new enemy. To defend the free world from an armed empire bent on conquest, visionary leaders created new institutions such as the NATO Alliance. The NATO Alliance was begun by treaty in this very room. President Truman also implemented a sweeping reorganization of the Federal Government. He established the Department of Defense, the Central Intelligence Agency, and the National Security Council.

America, in this new century, again faces new threats. Instead of massed armies, we face stateless networks. We face killers who hide in our own cities. We must confront deadly technologies. To inflict great harm on our country, America's enemies need to be only right once. Our intelligence and law enforcement professionals in our Government must be right every single time. Our Government is adapting to confront and defeat these threats. We're staying on the offensive against the enemy. We'll take the fight to the terrorists abroad so we do not have to face them here at home.

And here at home, we're strengthening our homeland defenses. We created the Department of Homeland Security. We have made the prevention of terror attacks the highest priority of the Department of Justice and the FBI. We'll continue to work with Congress to make sure they've got the resources necessary to do their jobs. We established the National Counterterrorism Center, where all the available intelligence on terrorist threats

is brought together in one place and where joint action against the terrorists is planned.

We have strengthened the security of our Nation's borders and ports of entry and transportation systems. The bill I sign today continues the essential reorganization of our Government. Those charged with protecting America must have the best possible intelligence information, and that information must be closely integrated to form the clearest possible picture of the threats to our country.

A key lesson of September the 11th, 2001, is that America's intelligence agencies must work together as a single, unified enterprise. The Intelligence Reform and Terrorism Prevention Act of 2004 creates the position of Director of National Intelligence, or DNI, to be appointed by the President with the consent of the Senate.

The Director will lead a unified intelligence community and will serve as the principle adviser to the President on intelligence matters. The DNI will have the authority to order the collection of new intelligence to ensure the sharing of information among agencies and to establish common standards for the intelligence community's personnel. It will be the DNI's responsibility to determine the annual budgets for all national intelligence agencies and offices and to direct how these funds are spent. These authorities, vested in a single official who reports directly to me, will make all our intelligence efforts better coordinated, more efficient, and more effective.

The Director of the CIA will report to the DNI. The CIA will retain its core of responsibilities for collecting human intelligence, analyzing intelligence from all sources, and supporting American interests abroad at the direction of the President.

The new law will preserve the existing chain of command and leave all our intelligence agencies, organizations, and offices in their current Departments. Our military commanders will continue to have quick access to the intelligence they need to achieve victory on the battlefield. And the law supports our efforts to ensure greater information sharing among Federal Departments and Agencies and also with appropriate State and local authorities.

The many reforms in this act have a single goal, to ensure that the people in Government responsible for defending America have the best possible information to make the best possible decisions. The men and women of our intelligence community give America their very best every day, and in return, we owe them our full support. As we continue to reform and strengthen the intelligence community, we will do all that is necessary to defend its people and the Nation we serve.

I'm now pleased and honored to sign into law the Intelligence Reform and Terrorism Prevention Act of 2004.

NOTE: The President spoke at 9:59 a.m. at the Andrew W. Mellon Auditorium. In his remarks, he referred to the National Commission on Terrorist Attacks Upon the United States (9/11 Commission). S. 2845, approved December 17, was assigned Public Law No. 108–458. The Office of the Press Secretary also released a Spanish language transcript of these remarks.

## Proclamation 7856—Wright Brothers Day, 2004

December 17, 2004

By the President of the United States of America

#### A Proclamation

On Wright Brothers Day, we honor the achievement and imagination of Orville and Wilbur Wright, two bicycle mechanics from Dayton, Ohio, who changed the world with their optimism, creativity, and persistence. On this day, we recall a monumental event in the history of our Nation and in the story of mankind.

On a cold December morning in 1903 on the Outer Banks of North Carolina, a small wood and canvas aircraft sent America on a journey far beyond the sands of Kitty Hawk. The flight spanned 120 feet and lasted just 12 seconds, yet it ushered in a new era of unimaginable advances in aviation and aerospace technology. Today, air travel is vital to our country, helping bring people together and sustain our security. In addition, the aviation industry strengthens our economy by supporting millions of jobs.

The spirit that led the Wright Brothers to powered flight continues today in America's space program. From providing surveys of the sun to images of the planets, our spacecraft are exploring the outer edges of our solar system and revolutionizing our view of the universe. Under my Vision for Space Exploration Program, we will proudly carry on the Wright Brothers' tradition of innovation. As we embark on the next century of flight, that spirit of discovery will help our Nation and the world realize the full promise of tomorrow.

The Congress, by a joint resolution approved December 17, 1963 (77 Stat. 402; 36 U.S.C. 143) as amended, has designated December 17 of each year as "Wright Brothers Day" and has authorized and requested the President to issue annually a proclamation inviting the people of the United States to observe that day with appropriate ceremonies and activities.

Now, Therefore, I, George W. Bush, President of the United States of America, do hereby proclaim December 17, 2004, as Wright Brothers Day.

In Witness Whereof, I have hereunto set my hand this seventeenth day of December, in the year of our Lord two thousand four, and of the Independence of the United States of America the two hundred and twenty-ninth.

#### George W. Bush

[Filed with the Office of the Federal Register, 8:45 a.m., December 21, 2004]

NOTE: This proclamation will be published in the *Federal Register* on December 22.

# **Executive Order 13366—Committee** on Ocean Policy

December 17, 2004

By the authority vested in me as President by the Constitution and the laws of the United States of America, it is hereby ordered as follows:

**Section 1.** Policy. It shall be the policy of the United States to:

(a) coordinate the activities of executive departments and agencies regarding oceanrelated matters in an integrated and effective